

BROOKINGS CITY COUNCIL
November 18, 2025

The Brookings City Council held a meeting Tuesday, November 18, 2025 at 6:00 PM, at the Brookings City & County Government Center, Chambers, with the following City Council members present: Deputy Mayor Nick Wendell, and Council Members Wayne Avery, Brianna Doran, Lisa Hager, Bonny Specker, and Holly Tilton Byrne. Absent: Mayor Oepke Niemeyer. City Manager Paul Briseno, City Attorney J. Vince Jones, and City Clerk Bonnie Foster were also present.

Agenda. A motion was made by Council Member Doran, seconded by Council Member Specker, that the agenda be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

Consent Agenda. A motion was made by Council Member Tilton Byrne, seconded by Council Member Doran, that the consent agenda be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

A. Action to approve the October 28, 2025 City Council Minutes.

B. Action on annual Liquor and wine Alcohol License Renewals for 2026.

Liquor (Off-Sale): Brookings Municipal Liquor Store, 780 22nd Avenue South;
Convention Center Liquor (On-Sale): Comfort Suites University / Domellie's / Domellie's Events, 931 25th Avenue; Park Place, Inc. / Brookings Inn, 2500 6th Street
Liquor (On-Sale): Bank Saloon & Bank Vault / Jack's Entertainment LLC 327 Main Ave; Buffalo Wild Wings Bar & Grill / W&P of Brookings, LLC, 1801 6th Street; Craft Fusion / Jesse Davis, LLC, 610 Medary Avenue; Cubby's Sports Bar & Grill / GDT Inc., 307 Main Avenue; Danny's / David Olson Inc., 703 Main Avenue South; Elks Club Lodge #1490, 516 4th Street; Jim's Tap / Urquhart Ent., Inc., 309 Main Avenue; The Lanes / MG Oil Company, 722 Western Avenue; La Cantina Grill LLC, 3001 LeFevre Drive; Main Street Pub, 408 Main Avenue; 9 Bar Nightclub / Nine Inc., 303 Main Avenue; Pheasant Restaurant & Lounge / RGO, Inc., 726 Main Avenue South; Pints & Quarts / KR Hospitality, Inc., 313 Main Avenue; Ray's Corner / Icon Investments, 401 Main Avenue; Skinner's Pub, Inc., 300 Main Avenue; Sully's Irish Pub / B&L Sullivan Inc., 421 Main Avenue; VFW GEO Dokken Post 2118, 520 Main Avenue; The Wild Hare / Wonder, Inc., 303 3rd Street; Full-Service Liquor Restaurant (On-Sale): The End Zone / Den Wil Hospitality Group, 2515 6th Street; Whiskey Creek Wood Fire Grill / Brookings Steak Co., LLC, 621 32nd Ave; Wine (On-Off Sale): Brookings Municipal Liquor Store, 780 22nd Avenue South; Bank Saloon & Bank Vault / Jack's Entertainment LLC 327 Main Ave; BYG Backyard Grill, 1805 6th Street; Cenex Zip Trip #63 / CHS Inc., 1005 6th Street; Cenex Zip Trip #64 / CHS Inc., 3045 LeFevre Drive; Children's Museum of South Dakota, 521 4th Street; Circle K / Holiday Station Stores, Highway 14 Bypass (INACTIVE); Comfort Suites University / Domellie's Events / Domellie's Restaurant / SDN LLC, 929-931 25th Avenue; Corner Pantry #19 / MG Oil Company, 919 20th Street South; Corner Pantry #24 / MG Oil Company, 600 6th Street; Dacotah Bank Center, 824 32nd Avenue; Deuces Casino, Commonwealth Gaming & Holdings Co., 223 6th Street, Suite 105A; Deuces Casino, Commonwealth Gaming & Holdings Co., 223 6th Street,

Suite 105B; Deuces Casino, Commonwealth Gaming & Holdings Co., 223 6th Street, Suite 105C; Deuces Casino, Commonwealth Gaming & Holdings Co., 223 6th Street, Suite 105E; Flavor Indian & Asian Flare, 501 Main Avenue; George's Pizza / M2P3 Enterprise LLC, 311 Main Avenue; Guadalajara Mexican Restaurant, 1715 6th Street, Suite F; Hy-Vee Food Store, 790 22nd Avenue South; Kwik Trip / Kwik Star #1718, 2016 20th Street South; Mosaic Wine Bar, 225 Main Avenue; Old Sanctuary / Old Sanctuary Assoc., LLC, 928 4th Street; Pheasant Restaurant & Lounge / RGO, Inc., 726 Main Avenue South; Sake One, Inc., 724 22nd Avenue South; Schoon's Pump N' Pak South / Schoon's Properties, Inc., 1205 Main Avenue South; Wal-Mart Supercenter #1538 / Wal-Mart Stores, Inc., 2233 6th Street; Wooden Legs Brewing Co., 309 5th Street, Suite 100; Liquor Municipal-owned Facility (On-Sale); Brookings Activity Center, 516 4th Street; Brookings Arts Council, 524 4th Street; Dacotah Bank Center, 824 32nd Avenue South; Edgebrook Golf Course, 1415 22nd Avenue South; Larson Ice Center, 924 32nd Avenue; Existing License Holder - not renewing: Danger von Dempsey's / The Crown, 770 22nd Avenue South, Suite 1; Existing License Holder - not responsive (renewal not received): Qiubo Restaurant, 1300 Main Avenue South.

C. Action on Resolution 25-036, a Resolution authorizing the City Manager to sign a Wine Operating Agreement 5-year renewal with the Store Manager for Wal-Mart Supercenter #1538.

RESOLUTION 25-036 - WINE ON-SALE ALCOHOLIC BEVERAGE OPERATING AGREEMENT - WAL-MART SUPERCENTER #1538: 5-YEAR MID-TERM RENEWAL

BE IT RESOLVED by the City of Brookings, South Dakota, that the City Council hereby approves a Lease Agreement renewal for the On-Sale Wine Alcoholic Beverage Management Agreement between the City of Brookings and the Store Manager for Wal-Mart Supercenter #1538, for the purpose of a manager to operate the on-sale establishment or business for and on behalf of the City of Brookings at 2233 6th Street. Legal Description: Lot 2, Tract A-Z of Blocks 9-10, Telkamp Addition.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the City Manager be authorized to execute the Agreement on behalf of the City, which shall be for the remaining 5 years of the 10-year agreement.

D. Action on Temporary Alcohol / Special Event Alcoholic Beverage Licenses from existing alcohol license holders: Sodexo Catering (License Holder RB-28249 and RW-28251): SDSU TL26-013 (2/27/2026) – American Fisheries Society Event (SDSU USU – Volstorff Ballroom).

E. Action on Resolution 25-092, a Resolution declaring surplus property for the City of Brookings.

RESOLUTION 25-092 – DECLARING SURPLUS PROPERTY

WHEREAS, the City of Brookings is the owner of the following described equipment formerly used at the City of Brookings:

Park & Recreation Dept.: exterior Christmas Tree

Fire Dept.: Truxedo Low-Profile Tonneau Cover (fits 2023 Ford F-150), DeWalt Power Tool Set with 2 batteries and extra charger, Havis Toughbook Mounts, Drone and accessories, Digital Camera with underwater case, Video Tape Recorder, PIAA Auxiliary Lights.

WHEREAS, in the best financial interest, it is the desire of the City of Brookings to dispose of as surplus property; and

WHEREAS, the City Manager is hereby authorized to sell or dispose of said surplus property.

NOW, THEREFORE, BE IT RESOLVED by the governing body of the City of Brookings, SD, that this property be declared surplus property according to SDCL Chapter 6-13.

Report: SDSU Student Association. Anna Hundt, SDSU Student's Association Government Affairs Chair, provided an update on SDSU current affairs.

Report: City Council Ex-Officio Report. A Brookings Municipal Utility Board report was given by Council Member Specker. A Brookings Health Systems Board of Trustees report was given by Council Member Doran.

Update: Downtown Revitalization. Samantha Beckman, Assistant City Manager, and Kirsten Gjesdal, Downtown Brookings Executive Director, presented an update on the progress of the Downtown Brookings Master Plan, downtown fire recovery efforts, and announced the awardees for the 2025 Downtown Incentive Programs.

Report: 2025 Bridge Re-Inspection Program. Chris Brozik, Civil Design Inc., presented a report on the bi-annual inspections on three bridges located within the City of Brookings.

FIRST READING – Ordinance 25-036. Introduction and First Reading was held on Ordinance 25-036, an Ordinance Authorizing Budget Amendment No. 8 to the 2025 Budget. Second Reading and Action: November 25, 2025.

On-Off Sale Wine License Renewal. A public hearing was held on an Wine Alcoholic Beverage License Renewal for Sodexo (McCrory Gardens & Visitors Center, License: RW-28251) which failed an alcohol compliance check within the past 12 months. A motion was made by Council Member Tilton Byrne, seconded by Council Member Doran, that the 2026 Wine License renewal be approved. Public Comment: James Quinn, Sodexo Resident District Manager, and Emily O'Connor, Sodexo Catering Director. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

Special Event / Temporary Alcoholic Beverage Application. A public hearing was held on a Special Event / Temporary Alcoholic Beverage Application from St. Thomas More Catholic School, to operate within the City of Brookings, South Dakota, on

January 31, 2026, for the annual Winter Gala and Grand Auction to be held at 1700 8th Street South. A motion was made by Council Member Tilton Byrne, seconded by Council Member Specker, that the Special Event Temporary Alcoholic Beverage License be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

Ordinance 25-033. A public hearing was held on Ordinance 25-033, an Ordinance to Change the Zoning within the City of Brookings (Outlot 19 in the NW 1/4 of Sec 23 Excluding Lot H-1 Thereof, T110N, R50W, also known as 213 West Highway 14 Bypass, from Residential R-3 Apartment District to Business B-3 Heavy District). A motion was made by Council Member Tilton Byrne, seconded by Council Member Specker, that Ordinance 25-033 be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

Ordinance 25-035. A public hearing was held on Ordinance 25-035, an Ordinance Pertaining to an Application for a Conditional Use Permit to Establish an Office in a Residence R-2 Two-Family District (717 & 719 Main Avenue). A motion was made by Council Member Tilton Byrne, seconded by Council Member Specker, that Ordinance 25-035 be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

Ordinance 25-034. A motion was made by Council Member Tilton Byrne, seconded by Council Member Doran, that Ordinance 25-034, the 2026 Appropriations Ordinance, be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

Resolution 25-087. A motion was made by Council Member Tilton Byrne, seconded by Council Member Doran, that Resolution 25-087, a Resolution Adopting the Consolidated Fee Schedule, be approved. Public Comment: Doug Austreim. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

RESOLUTION 25-087 - RESOLUTION ADOPTING THE CONSOLIDATED FEE SCHEDULE

WHEREAS, the adopted Municipal Code and City Policies make references to fees charged; and

WHEREAS, it is prudent that the fees be reviewed for cost effectiveness.

NOW, THEREFORE, BE IT RESOLVED, that the City of Brookings hereby adopts the following Consolidated Fee Schedule as defined in the attached schedule.

Resolution 25-089. A motion was made by Council Member Doran, seconded by Council Member Tilton Byrne, that Resolution 25-089, a Resolution Transferring Capital

Improvement Plan Sinking Funds be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

RESOLUTION 25-089 - A RESOLUTION TRANSFERRING CAPITAL IMPROVEMENT
PLAN SINKING FUNDS

WHEREAS, the City of Brookings hereby transfers CIP Sinking Funds to fund unplanned operational obligations of the municipality.

This resolution is for the purpose of completing a transfer of contingency funds to the following accounts:

451 Recreation	
101-451-5-422-07 Contracted Services	\$95,000
Total Transfers	\$95,000

The Financing Source for this transfer is from the following accounts:

213-405-5-911-00 CIP Sinking Fund	\$95,000
Total Source of Funding	\$95,000

WHEREAS, this resolution is deemed necessary for the immediate preservation of the public peace, health, safety and support of the City, and shall become effective upon publication.

10-Year Capital Improvement Plan. A motion was made by Council Member Doran, seconded by Council Member Tilton Byrne, that the City of Brookings 10-Year Capital Improvement Plan, be approved. The motion carried by the following vote: Yes: 6 - Avery, Doran, Hager, Specker, Tilton Byrne, and Wendell; Absent: 1 - Niemeyer.

Executive Session. A motion was made by Council Member Specker, seconded by Council Member Tilton Byrne, to enter into Executive Session at 7:35 p.m., pursuant to SDCL 1-25-2(6)(a), for the purpose of discussing information pertaining to the protection of public or private property and any person on or within public or private property specific to: a) Any vulnerability assessment or response plan intended to prevent or mitigate criminal acts. Item be approved. The motion carried by a unanimous vote. A motion was made by Council Member Tilton Byrne, seconded by Council Member Doran, to exit Executive Session at 8:33 p.m. The motion carried by a unanimous vote.

Adjourn. A motion was made by Council Member Tilton Byrne, seconded by Council Member Doran, that this meeting be adjourned at 8:33 p.m. The motion carried by a unanimous vote.

CITY OF BROOKINGS, SD

Oepke G. Niemeyer, Mayor

ATTEST:

Bonnie Foster, City Clerk